

## Message Text

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46

ACTION IO-14

INFO OCT-01 AF-10 ISO-00 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07

PA-04 PRS-01 SP-03 SS-20 USIA-15 OMB-01 EB-11 COME-00

TRSE-00 AID-20 DRC-01 /198 W  
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R 290930Z JUN 74

FM AMEMBASSY MOGADISCIO

TO SECSTATE WASHDC 2043

USMISSION USUN

C O N F I D E N T I A L MOGADISCIO 1023

E.O. 11652: GDS

TAGS: PFOR UN

SUBJECT: NON-ALIGNED ACTIVITIES IN INTERNATIONAL ORGANIZATIONS

REF: STATE 099106

1. SUMMARY: THERE FOLLOW A FEW PERSONAL THOUGHTS OFFERED IN RESPONSE TO REFTEL'S REQUEST FOR IDEAS IN CONNECTION WITH RE-EXAMINATION OF US APPROACH TO LDC'S IN INTERNATIONAL ORGANIZATIONS. END SUMMARY.

2. RECENT OAU SUMMIT IN THIS CAPITAL BROUGHT HOME TO ME, A RELATIVE NEWCOMER TO THIS TYPE OF GATHERING, LACK OF DETAILED ATTENTION WHICH PARTICIPANTS GIVE TO VARIOUS HORTATORY STATEMENTS AND RESOLUTIONS ISSUED IN NAME OF CONFERENCE. ALL THAT CHIEFS OF STATE KNOW WHEN THEY VOTE IS THAT RESOLUTIONS ARE GENERALLY IN FAVOR OF AFRICAN VERSION OF MOTHERHOOD. SPECIFIC WORDING ONLY EMERGES AFTER SECRETARIAT MASSAGING SOME DAYS OR EVEN WEEKS LATER. ON OTHER HAND, ITEMS AFFECTING CONCRETE INTERESTS IN THIS CASE, RIGHTS OF LAND-LACKED STATES, ELECTION OF SECRETARY GENERAL - ARE SUBJECT OF CAREFUL AND SOMETIMES ACRIMONIOUS CONSIDERATION. NON-ALIGNED, I SUSPECT, APPROACH UN RESOLUTIONS IN THIS SAME WAY, VIEWING MOST OF THEM AS OCCASION

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TO AIR THEIR FRUSTRATIONS AND HOPES RATHER THAN AS BLUEPRINTS

FOR ACTION.

3. IF THIS IS ATTITUDE OF MAJORITY OF UN MEMBERS (AND I NOTE THAT OUR ALLIES SEEM TO BE SLIPPING INTO THIS FRAME OF MIND ALSO), I QUESTION WHETHER IT IS IN OUR INTERESTS TO FOLLOW A MUCH MORE RIGOROUS STANDARD. SHOULD NOT OUR POSITION ON MOST HORTATORY RESOLUTIONS BE BASED ON TOLERABILITY OF THEIR GENERAL OUTLINE RATHER THAN DETAILS OF TEXT?

4. IF SO, IS CONSENSUS DEVICE SO HARMFUL? MIGHT IT NOT ACTUALLY MAKE THINGS EASIER FOR US IN THAT IT DOES NOT RPT NOT REQUIRE AFFIRMATIVE ENDORSEMENT OF RESOLUTION, ONLY PASSIVE CONSENT? WOULD IT NOT ALSO ENABLE US TO REGISTER OUR DISAGREEMENT WITH PORTIONS OF A GENERALLY-ACCEPTED TEXT WITHOUT HAVING TO RECORD OUR ISOLATION BY AN ABSTENTION OR NEGATIVE VOTE?

5. THERE IS THE OBJECTION THAT THIS WOULD DETRACT FROM SERIOUS-NEES WITH WHICH UN RESOLUTIONS TAKEN BY MEMBER STATES (AND US PUBLIC). HOWEVER, MANY UNREALISTIC HORTATORY RESOLUTIONS ARE GOING TO BE PASSED BY NON-ALIGNED MAJORITY NO MATTER WHAT WE DO. ISN'T IT IN FACT A GOOD THING IF THESE RESOLUTIONS ARE TAKEN LESS SERIOUSLY? WOULD THIS NOT LESSEN THE ATTENTION THEY COMMAND (FREQUENTLY BY VIRTUE OF OUR DISSENT)? WOULD IT NOT REDUCE THE PRESSURE THEY EXERT TOWARD ACTIONS WE THINK UNWISE?

6. WE WOULD THEN CONCENTRATE OUR EFFORTS ON THOSE RESOLUTIONS AND PORTION OF RESOLUTIONS WHICH MIGHT HAVE TANGIBLE EFFECT. I SUSPECT WE WILL GET A HEARING WHEN WE SPEAK TO THESE POINTS, AND THAT A CONVINCING APPEAL TO SPECIFIC NATIONAL INTERESTS WILL USUALLY CARRY THE DAY WITH OUR INTERLOCUTOR. THIS WHAT WE REALLY WANT, AND WE CAN BETTER ATTAIN IT IF WE STOP TRYING SO HARD TO GET THE NON-ALIGNED TO CLEAN UP THEIR RHETORIC.  
KIRK

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Draft Date:** 29 JUN 1974  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Subject:** NON-ALIGNED ACTIVITIES IN INTERNATIONAL ORGANIZATIONS  
**TAGS:** PFOR, OCON, US, UN, NACG-NON-ALIGNED CONFERENCE GROUP  
**To:** STATE USUN NEW YORK  
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